



**DEPARTMENT OF THE NAVY  
HEADQUARTERS UNITED STATES MARINE CORPS  
2 NAVY ANNEX  
WASHINGTON, DC 20380-1775**

MCO 5600.20M  
C 42  
9 Mar 92

MARINE CORPS ORDER 5600.20M W/CH 1

From: Commandant of the Marine Corps  
To: Distribution List

Subj: MARINE CORPS WARFIGHTING PUBLICATIONS SYSTEM

Ref: (a) Title 10, U.S. Code  
(b) Joint Pub 0-2  
(c) Joint Pub 1-01  
(d) MCO 5600.48

Encl: (1) Doctrinal Publications Relationships  
(2) Warfighting Publications Development Responsibilities  
(3) Warfighting Publications Development and Procedures  
(4) Maintenance and Control of Warfighting Publications

1. Purpose. To establish authority, assign responsibilities, and identify relationships within the Marine Corps for the Warfighting Publications System and to implement the development, review, and maintenance processes for warfighting publications.

2. Cancellation. MCO 5600.20L.

3. Background. The Secretary of Defense and references (a) and (b) assign certain responsibilities to the Marine Corps. These responsibilities include the development of doctrine, tactics, techniques, procedures, and equipment employed by landing forces in amphibious operations, as well as the development and preparation of doctrinal and procedural publications. Reference (c) implements the Joint Doctrine Master Plan and establishes procedures for the development of joint doctrine. Reference (d) sets the guidelines for USMC participation in joint doctrine development. The Commanding General, Marine Corps Combat Development Command (CG MCCDC) is delegated to perform these responsibilities to develop Marine Corps doctrine and to contribute to the development of joint doctrine for the Commandant of the Marine Corps (CMC). MCBul 5600 series lists existing warfighting publications and publications under development.

4. Summary of Revision. Changes include the following:

a. Deletion of the listing of Marine Corps warfighting publications. This information is now contained in MCBul 5600 series, Marine Corps Warfighting Publications Status.

b. Clarification of CG MCCDC's responsibilities for promulgating Marine Corps Orders dealing with joint, combined, multi-service, and Marine Corps doctrine.

c. Revision of procedures and responsibilities for the development and review of Marine Corps warfighting publications.

d. Expansion of the series of warfighting publications.

## 5. Discussion

a. Joint Pub 1-02, Department of Defense Dictionary of Military and Associated Terms, defines doctrine as the "Fundamental principles by which the military forces or elements thereof guide their actions in support of national objectives. It is authoritative but requires judgment in application." The core of this definition is found in the words "fundamental principles" and "guide." In essence, doctrine is guidance. Adjustments should be made to the guidance in doctrinal publications to meet the specifics of the operational environment without requiring approval from higher authority. Doctrinal publications also include guidance on tactics, techniques, and procedures.

b. This Order provides the basis for developing, coordinating, publishing, and maintaining Marine Corps doctrine and that doctrine peculiar to landing forces. Enclosure (1) identifies Marine Corps warfighting publications and discusses their relationship to other doctrinal publications. Enclosure (2) delegates authority and assigns responsibilities to various commands for the development and maintenance of Marine Corps warfighting publications and describes doctrine development procedures. Enclosure (3) provides information concerning the Marine Corps warfighting publications review process. Enclosure (4) contains information on the maintenance and control of warfighting publications.

c. The Commandant retains the prerogative to approve Marine Corps doctrinal publications and to approve joint publications for the Marine Corps. That prerogative may be exercised selectively to approve publications which are the nucleus of MAGTF and landing force doctrine. These publications include FMFM 1 (Warfighting), FMFM 2 (Marine Air-Ground Task Force (MAGTF)), Joint Pub 3-02 (Joint Doctrine for Amphibious Operations), and Joint Pub 3-02.1 (Joint Doctrine for Landing Force Operations).

6. Action. Specific responsibilities are outlined in enclosure (2).

7. Reserve Applicability. This Order is applicable to the Marine Corps Reserve.

W. E. BOOMER  
By direction

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DEPARTMENT OF THE NAVY  
HEADQUARTERS UNITED STATES MARINE CORPS  
WASHINGTON, DC 20380-0001

MCO 5600.20M Ch 1  
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28 Jun 94

MARINE CORPS ORDER 5600.20M Ch 1

From: Commandant of the Marine Corps  
To: Distribution List

Subj: MARINE CORPS WARFIGHTING PUBLICATIONS SYSTEM

1. Purpose. To direct pen changes to the basic Order.

2. Action

a. Letterhead page, replace organization code "WF 12" with "C 42."

b. Page 2, par. 5c, sixth line, change title of FMFM 2 to The Marine Air-Ground Task Force (MAGTF).

c. Enclosure (1)

(1) Page 1, par. 2b, sixth line, replace "MAGTF Warfighting Center, MCCDC (WF12E1)" with "Doctrine Division, MCCDC (C 426)."

(2) Page 2, par. 4c, sixth line, insert "NDP," between "FM, NWP."

(3) Page 3, par. 5a(1), (2), and (3), replace "WF 12" with "C 42."

(4) Page 3, par. 5c(2), sixth line, replace "and within the fleet the Fleet Marine Forces" with "within the fleet the Fleet Marine Forces and the warfighting philosophy of the Marine Corps."

(5) Page 4, par. 5c(4), last line, insert "Command and Control Warfare (C2W), Electronic Warfare (EW)," after liaison.

(6) Page 5, par. 6b, add "Naval Doctrine Publications (NDP's) and" to the subtitle.

(7) Page 6, par. 6b, add "NDP's/" before "NWP's" throughout the paragraph.

(8) Page 6, par. 7a, fourth line, replace "Marine Corps Research, Development, and Acquisition Command (MCRDAC)" with "Marine Corps Systems Command (MARCORSYSCOM)."

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(9) Page 7, par. 7g, add "(6) U.S. Navy NDP's and NWP's." Change paragraph number sequence on page 8.

d. Enclosure (2)

(1) Page 1, par. 1c, third line, replace "WF 12" with "C 42".

(2) Page 2, par. 2b, first and second lines, replace "Fleet Marine Force, Atlantic" with "COMMARFORLANT" and "Fleet Marine Force, Pacific" with "COMMARFORPAC."

(3) Page 3, par. 2e, seventh line, replace "WF 12" with "C 42."

e. Enclosure (3)

(1) Page 1, par. 1, eighth line, replace "Warfighting Center" with "Doctrine Division, MCCDC."

(2) Page 1, par. 2a, replace "WF 12" with "C 42" throughout paragraph.

(3) Page 2, replace "WF 12" with "C 42" in pars. 3a, b, and 4.

f. Enclosure (4)

(1) Page 2, par. 3a, fourth line, replace "WF 12" with "C 42."

(2) Page 3, par. 3b, seventh line, replace "WF 12" with "C 42."

3. Filing Instructions. File this Change transmittal immediately behind the signature page of the basic Order.

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#### DOCTRINAL PUBLICATIONS RELATIONSHIPS

1. General. This enclosure describes Marine Corps doctrinal publications and other related publications.

#### 2. International Standardization Agreements

a. Marine Corps policy regarding participation in international doctrine matters is contained in the current edition of MCO 5711.1.

b. The United States has ratified a broad range of agreements on military matters with allied nations. These agreements are called international standardization agreements (ISA's). These agreements are not distributed to units but are maintained in central repositories. Within the Marine Corps, these agreements are maintained at the Doctrine Division, MCCDC (C 426).

c. After national ratification and service subscription, the provisions of international standardization agreements are implemented by incorporating them into Marine Corps doctrinal publications per the current edition of MCO 5711.1.

3. Allied Publications (AP's). The United States has ratified

AP's which address doctrine, tactics, intelligence, training and exercise procedures, and security rules for use when operating with other North Atlantic Treaty Organization (NATO) member nations. AP's are intended for use at all levels when involved in operations or exercises with NATO member nations. When in use, AP's must be checked for national ratification details as well as for possible reservations. It cannot be assumed that the provisions of all AP's are followed by all NATO nations. When the United States has ratified an AP, and there is no Marine Corps reservation recorded, that AP is binding on Marine Corps participants in a combined operation or exercise.

#### 4. Joint, Multi-Service, and Service Publications

a. Policy and procedures regarding participation in joint and multi-service doctrine and joint tactics, techniques, and procedures (JTTP) matters are contained in Joint Pub 1-01 and MCO 5600.48.

b. Joint Publications. Joint Pubs are promulgated by the Chairman, Joint Chiefs of Staff to provide general principles and procedural guidance directing the activities and performance of the military departments, unified and specified commands, and

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other authorized agencies. Joint Pubs are used to publish doctrine and procedures for specific types of joint operations not otherwise assigned to an individual military service in Joint Pub 0-2. They are also used to publish guidance for informational and planning purposes. These doctrinal publications are developed by the military services and the unified and specified commands. They are approved and promulgated by the Chairman, Joint Chiefs of Staff, in consultation with the other members of the Joint Chiefs of Staff. Joint publications are based on the provisions of Joint Pubs 0-2 and 1-01 and provide guidelines for the coordinated employment of forces in joint operations. To satisfy the responsibilities assigned to the Marine Corps in Title 10, U.S. Code, DOD Directive 5100.1, and Joint Pub 0-2, the Marine Corps develops joint doctrine for landing forces in coordination with the other military services. This includes the doctrine, tactics, techniques, procedures, and equipment employed by landing forces in amphibious operations. Formerly designated Landing Force Manuals (LFM's), these publications are now promulgated as Joint Pubs.

c. Multi-Service Publications. These publications contain doctrine, tactics, techniques, and procedures applicable to at least two military services. Multi-service publications guide the employment of forces in coordinated

action toward a common objective. Each of the authenticating military services assigns the publication its own doctrinal designation (FM, NDP, NWP, AFM, FMFM/FMFRP). Multi-service publications authenticated by the Marine Corps are listed in MCBul 5600, Marine Corps Warfighting Publications Status.

d. Single Service Publications. These are publications which address the doctrine, tactics, techniques, and procedures of the promulgating military service. The other military services are authorized to use these manuals insofar as they facilitate their own roles and functions.

5. Marine Corps Warfighting Publications. These publications address Marine Corps doctrine, tactics, techniques, and procedures. Marine Corps warfighting publications are Fleet Marine Force Manuals (FMFM's), Operational Handbooks (OH's), and Fleet Marine Force Reference Publications (FMFRP's).

a. Types of Warfighting Publications

(1) Fleet Marine Force Manuals (FMFM's). The Marine Corps approves and publishes doctrine, tactics, techniques, and procedures for warfare operations peculiar to the needs of the Marine Corps in FMFM's. Publications of the other military services which have been authenticated by the Marine Corps are

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also designated as FMFM's (e.g., FM/FMFM; NWP/FMFM; AFM/FMFM). FMFM's are promulgated by CG MCCDC (C 42) for the Commandant and distributed and stocked by the Commanding General, Marine Corps Logistics Base (CG MCLB), Albany, GA.

(2) Operational Handbooks (OH's). OH's serve as a vehicle to test new or emerging warfighting doctrine, tactics, techniques, and procedures which may require validation and further modification. OH's are prepared, promulgated, distributed, and stocked by CG MCCDC (C 42). They are distributed to selected commands for review, evaluation, and refinement. Inherent to this trial use is the requirement that users make comments and recommendations on the contents. Commands, to include HQMC, will be given a deadline for submitting comments. Once comments are received and the necessary changes are made, the OH's will be canceled and the appropriate information will be incorporated into an existing FMFM or published in a new FMFM.

(3) Fleet Marine Force Reference Publications (FMFRP's). These publications are classified separately to ensure the retention and dissemination of useful information which is not intended to be published in FMFM's. FMFRP's are prepared and promulgated by CG MCCDC (C 42) for the Commandant

and are distributed and stocked by CG MCLB, Albany, GA.

b. Warfighting Publications Numbering System. The numbering of Marine Corps warfighting publications is based on the Marine Corps organization for combat; i.e., the Marine Air-Ground Task Force (MAGTF) and its relationship to naval, joint, and combined forces to which it may be assigned.

c. Series Description

(1) 0 Series: References. This series includes FMFM 0-3, Doctrinal Publications Guide. It also includes other references and manuals that supplement the Marine Corps warfighting publications.

(2) 1 Series: The Marine Corps Role in National Defense. This series discusses, in general terms, the strategic environment and the use of forces therein, the spectrum and nature of military employment in support of policy, the general national organization for military operations, the organization of the fleet, within the fleet the Fleet Marine Forces and the warfighting philosophy of the Marine Corps. This series also includes publications dealing with amphibious and maritime prepositioning operations.

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(3) 2 Series: The Marine Air-Ground Task Force (MAGTF). This series discusses the organization and functioning of MAGTF's including information needed by the JCS and Unified Commanders for including and planning for the use of MAGTF's in contingencies.

(4) 3 Series: Command, Staff, and Command Support. This series provides guidance for the commander, individuals, agencies, and facilities supporting the commander, in the effective exercise of command. The FMFM 3 series includes principles and definitions, commander and staff officer responsibilities and relationships, decision making, staff techniques, procedures, combat documentation and its preparation, staff hierarchy and responsibilities, intelligence, communications and liaison, Command and Control Warfare (C2W), Electronic Warfare (EW), administration, and security.

(5) 4 Series: Marine Combat Service Support (CSS). This series defines logistic and CSS principles, functions, relationships, and responsibilities generally applicable to the combat service support element (CSSE) at every level of the MAGTF organization. It also addresses specific logistic and CSS functions.



(6) 5 Series: Marine Aviation. This series provides basic aviation principles and definitions, organizational framework, basic command and command support, operational routine, and aviation combat element (ACE) employment. It addresses specific aviation functions.

(7) 6 Series: Marine Ground Combat. This series provides information relating to ground combat. Publications in this series address basic ground combat principles and definitions, organizational framework, basic ground command and command support, operational routine, ground combat element (GCE) employment, fire support planning and coordination, and ground tactics.

(8) 7 Series: Type Operations. This series addresses type operations, in which MAGTF's may participate, e.g., advanced naval base defense, riverine operations, and cold weather operations.

(9) 10 Series: Joint Munitions Effectiveness Manuals. This is a series of classified multi-service publications which will become the new designation for publications now in the 4-7, 5-2, and 6-14 series.

(10) 11 Series: Nuclear, Biological and Chemical (NBC) Warfare. This series addresses the NBC environment and the

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characteristics of NBC warfare. The focus of this series is on the impact of NBC warfare on MAGTF operations and the measures required to maintain the combat effectiveness of the MAGTF as a combined arms force in the NBC environment.

(11) 12 Series: Professional Military Readings. This series consists primarily of reprints of books on military history and theory which are of value to Marines in broadening their understanding of combined arms warfare. The vast majority of the books in this series are now out of print and are difficult to locate in libraries. All publications in this series are published as FMFRP's.

(12) 13 Series: Engineer Operations. This series deals with engineer operations in support of the MAGTF. The focus of this series is on engineer operations in support of the ground, aviation and combat service support elements of the MAGTF and the MAGTF as a combined arms force in both amphibious operations and subsequent operations ashore.

(13) 14 Series: Concepts and Plans. This series promulgates Marine Corps-approved warfighting concepts and Service plans which provide the basis for doctrinal, equipment,

and force structure development. All publications in this series are published as FMFRP's.

(14) 15 Series: Operational and Tactical Thoughts. This series provides a vehicle to publish and distribute material which, although not approved for implementation by the Marine Corps, disseminates thoughts of individuals which have the potential to become the basis for future development into approved Marine Corps concepts and doctrine. All publications in this series are published as FMFRP's.

6. Designation of Other Service Manuals. The following designations are used by the other military services.

a. Field Manuals (FM's). The development and publication of doctrine for land warfare is the responsibility of the U.S. Army. This doctrine and associated tactics, techniques, and procedures are published in a series of manuals designated FM's. FM's which have direct application to the Marine Corps also carry the designation of FMFM's or FMFRP's, as appropriate, and are listed in MCBul 5600.

b. Naval Doctrine Publications (NDP's) and Naval Warfare Publications (NWP's). The U.S. Navy is charged with developing and publishing doctrine for naval air, surface, and subsurface warfare. The Navy coordinates with the Marine Corps for the development of doctrine for amphibious operations. NDP's/NWP's

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which are specifically authorized for use by and distributed to the Marine Corps are listed in the current editions of OPNAVINST 5605.19 and OPNAVINST 5605.20. A complete listing of NDP's/NWP's may be found in NWP 0, Naval Warfare Documentation Guide, and in NAVSUP Publication 2002, Navy Stock List of Publications and Forms. NDP's/NWP's which have direct application to the Marine Corps also carry the designation of FMFM or FMFRP, as appropriate, and are listed in the MCBul 5600 series.

c. Air Force Manuals (AFM's) and Air Force Regulations (AFR's). The U.S. Air Force is charged with developing and publishing the doctrine for sustained combat operations in the air and for the defense of the United States against air attack. AFM's which have direct application to the Marine Corps also carry the designation of FMFM or FMFRP, as appropriate, and are listed in the MCBul 5600 series.

7. Associated Publications. Associated publications are those which have some relationship to warfighting publications but which have not been designated warfighting publications. This may be because of the nature of the material in the manual or

because the information should be made available to the Marine Corps for whatever use readers may be able to find for it. Some associated publications are promulgated by other services. MCO P5600.31F, The Marine Corps Publications and Printing Regulations, is an example of an associated publication which is unsuitable to include in the Warfighting Publication System. MCO P5600.31F is important because it explains how to order publications, but it does not contain doctrine, tactics, techniques, or procedures which relate to warfighting. TM 5-349, Arctic Construction, is another example of an associated publication which is made available to Marines for whatever use they can make of it. Most of the information in TM 5-349 is unavailable in any warfighting publication, but to operate effectively in the arctic, Marines need the information provided in TM 5-349. Whatever their basis, it is important to note that these publications are not Marine Corps warfighting publications. They are noted below because, in many cases, they are associated with, and often complement, warfighting publications.

a. Developmental Bulletins (DB's). DB's emphasize the employment and describe the purpose, distribution, and maintenance of equipment being developed. They are normally the result of equipment development efforts of the Marine Corps Systems Command (MARCORSYSCOM). Distribution of DB's is made according to their specific content. DB's may be organized in whatever format is most useful. However, they generally follow the format of FMFM's. After a period of evaluation,

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appropriate portions of the DB will be incorporated into OH's, FMFM's, or Technical Manuals.

b. The Marine Corps Directives System. The current edition of MCO 5215.1 publishes the policies and standards for the operation and maintenance of the Marine Corps directives system.

c. Marine Corps Publications and Printing Regulations. MCO P5600.31 publishes instructions for ordering publications.

d. Instructional Documents. Instructional Publications (IP's) (for internal MCCDC instructional purposes only) and Marine Corps Institute texts are published by CG MCCDC and are specifically intended for use in education and training. They are based on doctrine but are not restricted merely to repeating published doctrinal material. Where the contents of these texts deviate from information in approved doctrinal manuals, the text must clearly identify that it does so for purposes of student evaluation or as an adjunct to the learning process.

e. Marine Corps Combat Readiness Evaluation System (MCCRES). MCCRES is a series of Marine Corps orders that provides force commanders with a diagnostic training-evaluation system to measure unit capability in relation to an operational mission. MCCRES data are analyzed at various command levels to identify Marine Corps-wide training trends.

f. Individual Training Standards (ITS) Systems. ITS is a series of Marine Corps orders that provides guidance to unit commanders and training institutions relative to training responsibilities for each occupational field. They identify, by MOS, the job tasks which require training, where the training is to be conducted, and the standards to which training should be directed.

g. Marine Corps Stock List 1-3 (SL 1-3). Numerous publications which are approved by the Marine Corps and are available for use are listed in SL 1-3. A few examples of these publications are:

- (1) Fleet Marine Force Manuals (FMFM's).
- (2) Fleet Marine Force Reference Publications (FMFRP's).
- (3) U.S. Army Field Manuals (FM's).
- (4) U.S. Air Force Manuals (AFM's).
- (5) U.S. Air Force Regulations (AFR's).
- (6) U.S. Navy NDP's and NWP's.

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- (7) U.S. Army Training Circulars (TC's).
- (8) Joint Pubs.
- (9) Firing Tables (FT's).
- (10) Navy/Marine Corps Departmental Publications (NAVMC's).
- (11) Technical Manuals (TM's).
- (12) Soldier's Manuals.

Note: SL 1-3 is a very important publication. Military operations are so complex and so varied that all the information needs of a unit cannot be predicted. As the situation changes, units must seek out the information they need to be able to adjust to the

new situation. Because SL 1-3 lists all the publications stocked by the Marine Corps supply system, SL 1-3 is one of the best guides available to Marines on where to find pertinent information. Once the decision has been made to order a publication, care must be taken to follow the procedures established in Section 3, Chapter 3 of MCO P5600.31F, Marine Corps Publications and Printing Regulations, and in appropriate supply orders. Usually, a unit's failure to get a needed publication is the result of not following the procedures established in MCO P5600.31F and/or not following supply procedures such as reconciling pending requisitions.

h. Publications Issued by the Joint Technical Coordinating Group for Munitions Effectiveness (JTCG/ME). These publications are titled either Joint Munitions Effectiveness Manuals (JMEM's) or JTCG/ME Special Reports. They are promulgated as FMFM's and FMFRP's in the 4-7, 5-2, 6-14, and 10 series. JMEM's and JTCG/ME Special Reports are not stocked in the Marine Corps supply system. They are available to the Marine Corps by ordering from the JTCG/ME publications manager, OCALC/MMDUD, Tinker AFB, OK 73145-5979. To contact the publications manager by telephone, call DSN 336-5468/5568/2707, commercial (405) 736-5468/5568/2707.

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#### WARFIGHTING PUBLICATIONS DEVELOPMENT RESPONSIBILITIES

##### 1. General

a. The development of doctrinal publications is a dynamic, evolutionary process rather than a revolutionary one. As a result, each step of the process is justified and validated before a doctrinal publication is approved. To be useful, doctrine cannot be written and refined in a vacuum. It must set forth the experience and thinking of its practitioners, the Fleet Marine Forces, as well as theoretical and practical knowledge resident in Marine Corps formal schools.

b. The development of warfighting publications, including the initiation of doctrinal concepts, is primarily the responsibility of the doctrine proponents. A doctrinal concept, the precursor of doctrine, is defined as an untested, general idea of how something should be performed or employed.

c. Any command or individual who recognizes the need for a new warfighting publication should make a recommendation to CG MCCDC (C 42) for consideration. CG MCCDC (C 42) will

refer the recommendation to the appropriate doctrine proponent who will evaluate the recommendation and determine if it should be developed further.

## 2. Responsibilities

a. CG MCCDC. CG MCCDC is the designated authority for both the development and maintenance of Marine Corps service doctrine and the coordinating authority for Marine Corps participation in the development of combined, joint, and multi-service doctrine. His responsibilities include:

(1) Responsibility for service doctrine matters within the Marine Corps. This responsibility includes:

(a) Acting as the U.S. Marine Corps coordinator for Marine Corps service doctrine matters.

(b) Assigning doctrine proponents for Marine Corps doctrinal publications.

(c) Promulgating Marine Corps Bulletins in the 5600 series to provide periodic updates of current Marine Corps doctrinal and associated publications.

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(2) Responsibility for developing, in coordination with the other military services, the doctrine, tactics, techniques, procedures, and equipment employed by landing forces in amphibious operations as required by Title 10, U.S. Code, DOD 5100.1, and Joint Pub 0-2.

(3) Responsibility, as coordinating authority, for Marine Corps participation in doctrinal development with appropriate combined, joint, multi-service and military service agencies and commands as outlined in MCO 5711.1, MCO 5600.48, and this order.

(4) Promulgation of Marine Corps orders in the 5600 and 5700 series dealing with joint, combined, multi-service, and Marine Corps service doctrine.

(5) Initiation of doctrinal concepts and the development of new warfighting publications.

(6) Preparation and promulgation of Marine Corps warfighting publications; i.e., FMFM's, OH's, and FMFRP's, less those selected publications specifically reserved for approval by the Commandant of the Marine Corps.

(7) Responsibility to monitor the staffing and review of warfighting publications and to resolve questions which arise in the staffing and review process.

b. Fleet Marine Forces. The COMMARFORLANT and COMMARFORPAC are responsible for providing review comments to CG MCCDC on warfighting publications.

c. Selected Marine Corps Reserve. The 4th Marine Division, 4th Marine Aircraft Wing, and 4th Force Service Support Group will participate in the doctrine development process through CG FMFLant.

d. Contributing Commands. Contributing commands are commands other than the Fleet Marine Forces which are selected to provide a cross-section of expertise in the development and review of warfighting publications. Contributing commands include:

- (1) Headquarters, U.S. Marine Corps.
- (2) Commanders, Marine Corps Air Bases, East and West.
- (3) Commanding Generals, Marine Corps Bases, Camp Lejeune, Camp Pendleton, and Camp S.D. Butler.

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(4) Commanding General, Marine Corps Logistics Command, Albany, GA.

(5) Commanding General, Marine Corps Systems Command.

(6) Commanding Generals, Marine Corps Recruit Depots.

(7) Commanding General, Marine Corps Air-Ground Combat Center.

(8) Commanding Generals, Landing Force Training Commands.

(9) Commanding Officer, Marine Air Weapons and Tactics Squadron 1.

e. U.S. Marine Corps Representatives and Liaison Officers. All Marine Corps representatives and liaison officers, whether representing the Marine Corps or another military service, shall monitor doctrinal matters and publications being discussed or prepared by the command to which they are assigned. They are to make recommendations on these doctrinal matters and publications to CG MCCDC (C 42).

f. Organizational Commanders. Organizational commanders may provide comments on the contents of warfighting publications and maintain doctrinal publications per the instructions contained in enclosures (3) and (4).

3. Budget Guidance. Budget guidance for commands required to attend any doctrine working group conferences will be promulgated in the current edition of MCBul 7100, Field Budget Guidance.

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#### WARFIGHTING PUBLICATIONS DEVELOPMENT AND REVIEW PROCEDURES

1. General. The procedures used to prepare warfighting publications are similar to those used to prepare other publications. A single officer or group of officers drafts or reviews a manual. The draft is staffed to appropriate commands and the comments which result are incorporated, as appropriate, into the final copy. After a manual has been published, users identify ways to improve it. These suggestions are submitted to the Doctrine Division, MCCDC. Each publication is reviewed periodically. This review starts the cycle again. During the review, the suggestions submitted by users of the manual are considered. Reviews of manuals may be scheduled well in advance (e.g., the result of a decision to review a particular manual once every three years) or may be held because of a realization that a particular manual needs to be reviewed immediately.

#### 2. Initial Publication Development

a. The requirement for a new publication may arise from recommendations from the Marine Corps MAGTF Master Plan, the Fleet Marine Forces, or commands listed in paragraph 2d of enclosure (2). During the initial development of a new warfighting publication, CG MCCDC (C 42) will conduct field liaison visits and request comments and recommendations on outlines and initial drafts of warfighting publications. CG MCCDC (C 42) may convene conferences to assist in the development of outlines and drafts for specific publications and provide coordinating drafts of publications under development to the Fleet Marine Forces, Headquarters, U.S. Marine Corps, and other appropriate commands listed in paragraph 2d of enclosure (2) for review. This process is essential to the orderly and timely development of warfighting publications. At the end of this review, the manual is prepared in its final form and published as an Operational Handbook (OH), Fleet Marine Force Manual (FMFM), or a Fleet Marine Force Reference Publication (FMFRP).



b. Fleet Marine Force Reference Publications in the 12, 14, and 15 series will not follow the developmental process outlined above. FMFRP's in the 12 and 15 series are either books or documents which are already in existence and have been determined to contain information of value to Marines. FMFRP's in the 14 series, which contain approved service plans and concepts, are published upon approval by the Marine Corps of the plan or concept.

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3. Review of Existing Publications. Review of warfighting publications will include review by the Fleet Marine Forces; Headquarters, U.S. Marine Corps; and other appropriate commands listed in paragraph 2d of enclosure (2). Liaison visits and conferences may be employed as part of the review process. The object of the review is to ensure factual accuracy, operational and tactical utility, consistency with joint, combined, and Marine Corps doctrine, and adherence to Marine Corps policy.

a. Operational Handbooks. The review process for an OH starts upon publication and distribution of the OH. The OH promulgation page will establish the review period and assign a specific date for submission of comments and recommendations. A message will be promulgated by CG MCCDC (C 42) soliciting comments on the OH toward the end of the review period; however, comments are appropriate at any time during the review. The normal review period for an OH is one year. Upon completion of the OH review, the publication will be revised and promulgated as an FMFM or the information will be included in a revision of or change to an existing FMFM. A coordinating draft of the new FMFM will be circulated for review and comment to the commands and agencies previously noted. Sixty to ninety days are allocated for review of the coordinating draft. Comments received will be reviewed and, where appropriate, incorporated into the FMFM.

b. Fleet Marine Force Manuals and Reference Publications. When a review of a specific FMFM or FMFRP is initiated, a message will be promulgated by CG MCCDC (C 42) soliciting comments. Comments on any FMFM or FMFRP, however, are welcome at any time. Normally, FMFM's and FMFRP's are reviewed every three years. Once the review is completed, one of the following actions will be taken by CG MCCDC:

(1) If no changes are required, the publication will in effect until a change is warranted. A message announcing the review and its results will be promulgated.

(2) If minor revisions are required, a change to the publication will be promulgated.

(3) If major revisions are required, a coordinating draft of the revised publication will be developed and circulated for review and comment to the commands and agencies previously noted. Comments received will be reviewed and, where appropriate, incorporated into the publication.

4. Conference Review. If a doctrine working group conference for a publication is called, it will be announced by CG MCCDC (C 42). A schedule will be published for submitting agenda

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items and recommendations. After receiving the proposed agenda items and recommendations, CG MCCDC will establish and publish the conference agenda and assign responsibility for agenda items.

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## MAINTENANCE AND CONTROL OF WARFIGHTING PUBLICATIONS

### 1. General

a. An organization's warfighting publications are a source of information on doctrine, tactics, techniques, procedures, organizational structures, and employment of equipment. Organizations authorized to hold warfighting publications should maintain them per instructions contained in Chapter 3, MCO P5600.31F. Mission requirements should determine what publications are ordered and maintained. Publications are a means to help facilitate mission accomplishment. Publication listings (which are replacing tables of allowance for publications) should be changed to facilitate mission accomplishment. A unit should not permit a shortage of publications which hinders mission accomplishment because the publications listing is no longer adequate. Publications listings are a unit's statement of publications needs and are the basis for the distribution of changes to and revisions of existing publications. Consequently, it is important that a unit properly maintain its publications listing.

b. Marine Corps units, both Regular and Reserve, shall maintain warfighting publications appropriate to the mission of the organization. Units should not hold copies of manuals for which no current or anticipated need exists, except that each battalion, squadron, and larger unit in the FMF and each base,

station, and air facility will maintain at least one copy of each FMFM and FMFRP (less those currently designated as Joint Munitions Effectiveness Manuals and FMFRP's in the 12 and 15 series) and those Joint Publications pertaining to amphibious operations and landing force operations. Reserve units, at battalion/squadron level and higher, will ensure that publications required, but which are not on hand, are included on the unit's mobilization listing of publications.

c. Marine Corps Bulletins in the 5600 series listing current Marine Corps warfighting publications are issued annually. See paragraph 2a(1) (c) of enclosure (2).

2. References (Current Editions). In addition to this Order, the following references apply:

a. Joint Pub 1-01, Joint Publication System (Joint Doctrine and Joint Tactics, Techniques, and Procedures (JTTP) Development Program), implements the Joint Doctrine Master Plan and provides a numerical index of Joint Publications.

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b. MCO P5600.31, Marine Corps Publications and Printing Regulations, contains the guidelines for ordering doctrinal publications.

c. SL 1-3, Index of Publications Authorized and Stocked by the Marine Corps, lists publications stocked at Marine Corps Logistics Base, Albany, GA.

d. OPNAVINST 5605.19, Requirements List of COMTAC Publications for the Operating Forces of the Navy, Unified and Specified Commands, and U.S. Elements of International Commands, publishes the requirements for holding communications and tactical warfare (COMTAC) publications. Publications listed include Allied Publications and Naval Warfare Publications.

e. OPNAVINST 5605.20, Automatic Distribution List of COMTAC and JCS Publications for Naval Shore Activities, provides information concerning COMTAC publications for non-FMF organizations.

f. NPFC 2002D, Unabridged Navy Index of Publications and Forms, provides information necessary to order certain AP's and NWP's.

g. OPNAVINST 5510.1, Department of the Navy Information Security Program Regulation, provides guidance for classifying and safeguarding classified information.

h. NWP 0, Naval Warfare Documentation Guide, provides NWP review responsibilities and procedures and instructions for maintaining a Naval Warfare Publications library.

i. NAVMC 2671, Publications Stocked by the Marine Corps.

j. MCO 5600.43, Joint Technical Coordinating Group for Munitions Effectiveness (JTCG/ME) Publications.

3. Distribution System for OH's, FMFRP's, and FMFM's

a. Operational Handbooks (OH's). Printing of OH's will be effected by CG MCCDC through the Field Printing Plant at MCCDC. Distribution will be established and accomplished by CG MCCDC (C 42) based on the specific requirements for review and on the nature of each OH. Generally, distribution will be made to the battalion/squadron level.

b. Fleet Marine Force Reference Publications (FMFRP's) and Fleet Marine Force Manuals (FMFM's). Printing and distribution

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of FMFRP and FMFM coordinating drafts, will be made by CG MCCDC through the Field Printing Plant at MCCDC. Upon completion of the review process, approved FMFRP's and FMFM's will be forwarded to HQMC (AREB) for printing. Distribution of approved FMFM's and FMFRP's will be established by CG MCCDC (C 42) and effected through CG MCLB, Albany, GA.

ENCLOSURE (4)

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